

McGladrey & Pullen

Certified Public Accountants

Independent Auditor's Report

To The Honorable Mayor, Members of the City Council and City Manager City of Rockville, Maryland

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Rockville, Maryland, as of and for the year ended June 30, 2003, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Rockville's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As stated in Note 4, the City of Rockville, Maryland adopted Governmental Accounting Standards Board (GASB) Statements No. 34, Basic Financial Statements and Management's Discussion and Analysis, No. 37, Basic Financial Statements—and Management's Discussion and Analysis—For State and Local Governments: Omnibus, No. 38, Certain Financial Statement Note Disclosures, and No. 41, Budgetary Comparison Schedules – Perspective Differences, and GASB Interpretation No. 6, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financials. Also, as stated in Note 2(c) to the basic financial statements, the City of Rockville, Maryland changed its capitalization policy for accounting for capital assets during the year ended June 30, 2003.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Rockville, Maryland, as of June 30, 2003, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated October 9, 2003 on our consideration of the City of Rockville's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Audit Standards* and should be read in conjunction with this report in considering the results of our audit.

The management's discussion and analysis, public employee retirement system, and budgetary comparison information on pages 13 through 20 and 51 through 53 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Rockville, Maryland's basic financial statements. The combining and individual nonmajor fund financial statements and other schedules, listed in the Table of Contents as supplementary information, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The accompanying introductory and statistical sections, as listed in the Table of Contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

McGladrey of Puller, UP

Frederick, Maryland October 9, 2003



Management's Discussion and Analysis

As management of the City of Rockville, Maryland, we offer readers of the City of Rockville, Maryland's financial statements this narrative overview and analysis of the financial activities of the City of Rockville, Maryland for the fiscal year ended June 30, 2003. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 6 – 9 of this report and the financial statements beginning on page 21. Also, it is important to note that because this is the first year of implementation of the revised reporting requirements under Government Accounting Standards Board Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments" (GASB #34), prior year comparisons are not available. Such comparisons will be made in subsequent years.

FINANCIAL HIGHLIGHTS

The assets of the City of Rockville, Maryland exceeded its liabilities at the close of the most recent fiscal year by \$87,008,847 (net assets). Of this amount, \$38,595,055 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.

As of the close of the current fiscal year, the City of Rockville, Maryland's governmental funds reported combined ending fund balances of \$18,189,721. Approximately two thirds of this total amount, \$11,974,454, is available for spending at the government's discretion (unreserved undesignated fund balance).

At the end of the current fiscal year, unreserved fund balance for the general fund was \$9,444,316, or 25.1 percent of total general fund expenditures.

The City of Rockville, Maryland's total bonded debt increased by \$25,195,335 (88.4 percent) during the current fiscal year. On September 8, 2003 the City paid off \$14,715,000 of this amount, which represented the 1993 series general obligation bonds which were refunded on June 1, 2003.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the City of Rockville Maryland's basic financial statements. The City of Rockville, Maryland's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements:

The government-wide financial statements are designed to provide readers with a broad overview of the City of Rockville, Maryland's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all the City of Rockville, Maryland's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City of Rockville, Maryland is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Rockville, Maryland that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Rockville, Maryland include general government, public safety, highways and streets, economic development, community development, community services, and culture and recreation. The business-type activities of the City of Rockville, Maryland include water, sewer, refuse, storm water management, parking and golf course operations.

The government-wide financial statements can be found on pages 21-22 of this report.

Fund Financial Statements:

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Rockville, Maryland, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Rockville, Maryland can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Rockville, Maryland maintains six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund, and capital projects fund, all of which are considered to be major funds. Data from the other three governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City of Rockville, Maryland adopts an annual appropriated budget for its general fund, debt service funds, and special revenue funds. Budgetary comparison statements can be found on pages 52, 53 and 57, respectively.

The basic governmental fund financial statements can be found on pages 23-26 of this report.

Proprietary funds. The City of Rockville, Maryland maintains six different enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Rockville, Maryland uses enterprise funds to account for its water, sewer, refuse, storm water management, parking, and golf course operations.

Enterprise funds provide the same type of information as the government-wide financial statements, only in more detail. The enterprise fund financial statements provide separate information for the water, sewer, refuse and storm water management operations, which are considered the major funds of the City of Rockville, Maryland. Conversely, the parking and golf course funds are combined into a single, aggregated presentation in the enterprise fund financial statements. Individual fund data for these funds is provided in the form of combining statements elsewhere in this report.

The basic enterprise fund financial statements can be found on pages 27-30 of this report.

Fiduciary funds. The trust fund is used to account for resources held for the benefit of parties outside the government. The trust fund is not reflected in the government-wide financial statement because the resources of this fund are not available to support the City of Rockville, Maryland's own programs. The accounting used for the trust fund is much like that used for proprietary funds.

The pension trust funds financial statement can be found on pages 31 and 32 of his report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 33 through 50 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City of Rockville, Maryland's budgetary comparison schedules for major governmental funds. Required supplementary information can be found beginning on page 50 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 55 through 62 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Rockville, Maryland, assets exceeded liabilities by \$87,008,847 at the close of the most recent fiscal year.

The City of Rockville, Maryland's net assets (38.3 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The City of Rockville, Maryland uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Rockville, Maryland's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

CITY OF ROCKVILLE MARYLAND'S Net Assets

	Governmental Activities 2003	Business-Type Activities 2003	Total 2003
Current and other assets Capital assets Total assets Long-term liabilities outstanding Other liabilities Total liabilities	\$36,926,412	\$25,961,321	\$62,887,733
	<u>34,723,276</u>	<u>52,300,620</u>	<u>87,023,896</u>
	\$71,649,688	\$78,261,941	\$149,911,629
	37,568,257	19,011,378	56,579,635
	<u>4,661,530</u>	<u>1,661,617</u>	<u>6,323,147</u>
	\$42,229,787	\$20,672,995	\$62,902,782
Net assets: Invested in capital assets, net of related debt Restricted Unrestricted Total net assets	(572,168)	33,892,443	33,320,275
	14,715,000	378,517	15,093,517
	<u>15,277,069</u>	<u>23,317,986</u>	_38,595,055
	\$29,419,901	\$57,588,946	\$ 87,008,847

An additional portion of the City of Rockville Maryland's net assets (17.3 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets (\$38,595,055) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City of Rockville, Maryland is able to report positive balances in all three categories of net assets, for the government as a whole. There is a negative balance on governmental activities in the investment of capital assets due to the fact that the City has not retroactively reported capitalized infrastructure. The City plans on reporting infrastructure by fiscal year 2006.

CITY OF ROCKVILLE MARYLAND'S Changes in Net Assets

	Governmental Activities 2003	Business-Type Activities 2003	<u>Total 2003</u>
Revenues:			
Program revenues:			
Charges for services	\$ 7,899,761	\$ 16,01 4,98 1	\$ 23,914,742
Operating grants and contributions	1,535,694	-	1,535,694
Capital grants and contributions	3,429,666	-	3,429,666
General revenues:	•		
Property taxes	21,939,085	•	21,939,085
Other taxes	11,407,255	•	11,407,255
Other	<u>738,478</u>		<u>738,478</u>
Total revenues	\$46,949,939	<u>\$16.014.981</u>	\$62,964,920
Expenses:			
General government	\$ 8,918,307	•	\$ 8,918,307
Community development	1,471,759	•	1,471,759
Community development block grant	401,357	•	401,357
Community services	1,268,156	•	1,268,156
Public safety	7,298,573	•	7,298,573
Public works	5,567,832	-	5,567,832
Recreation and Parks	14,875,969	•	14,875,969
Nondepartmental	1,841,600	•	1,841,600
Interest on long term debt	761,419	•	761,419
Water	•	4,296,885	4,296,885
Sewer	•	4,299,970	4,299,970
Refuse	-	4,024,746	4,024,746
Stormwater management	-	623,958	623,958
Other non major	<u> </u>	1.259.282	1,259,282
Total expenses	\$42,404,972	\$14.504.841	\$56,909,813
Increase in net assets before transfers	4,544,967	•	4,544,967
Transfers	<u>1.231.384</u>	<u>(1,231,384</u>)	
Increase in net assets	5,776,351	278,756	6,055,107
Net assets – beginning as restated	_23.643.550	<u>57,310.190</u>	80,953,740
Net assets - ending	\$29,419,901	\$57.588.946	\$87.008.847

Governmental activities. Governmental activities net assets were \$29,419,901 at the end of the fiscal year, an increase of \$5,776,351 over beginning net assets, as restated. Property taxes increased by \$1,550,122 (7.6 percent) during the year. This increase is the product of increased assessed values and new construction.

Business-type activities. Business-type activities total net assets increased by a modest \$278,756, accounting for 0.5 percent of the total growth in the government's net assets.

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City of Rockville, Maryland uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City of Rockville, Maryland's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Rockville, Maryland's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City of Rockville, Maryland's governmental funds reported combined ending fund balances of \$18,189,721, an increase of \$7,676,604 in comparison with the prior year. Approximately two thirds of this total amount (\$12,226,711) constitutes unreserved fund balance, which is available for spending at the government's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed 1) to liquidate contracts and purchase orders of the prior period (\$1,548,321); 2) to pay debt service (\$3,509,226); or 3) for a variety of other restricted purposes (\$905,463).

The general fund is the chief operating fund of the City of Rockville, Maryland. At the end of the current fiscal year, unreserved fund balance of the general fund was \$9,444,316, while total fund balance reached \$10,571,808. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 25.1 percent of total general fund expenditures, while total fund balance represents 28.1 percent of that same amount.

The fund balance of the City of Rockville, Maryland's general fund decreased by \$253,316 during the current fiscal year.

The debt service fund has a total fund balance of \$3,509,226 all of which is reserved for the payment of debt service. The net increase in fund balance during the current year in the debt service fund was \$1,137,110.

Proprietary funds. The City of Rockville, Maryland's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the Water, Sewer, Refuse, and Stormwater Management Fund at the end of the year amounted to \$5,757,539, \$6,360,047, \$808,376, and \$10,022,559, respectively.

GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget and the final amended budget was increased by 7.1% during the year (\$3,057,182 increase in appropriations) and can be briefly summarized as follows:

\$2,000,000 increase in pay-go contributions for construction projects

- \$750,000 increase for personnel costs
- \$307,182 in miscellaneous increases in general government activities

Of this increase \$566,705 was to be funded out of increases in revenue projections. The remaining \$2,490,477 was to be budgeted from available fund balance and the budgeted contingency. Funds drawn from the fund balance were to be used only for expenditures or transfers of a non-recurring nature. During the year, however, revenues exceeded budgetary estimates and expenditures were less than budgetary estimates, thus eliminating the need to draw upon existing fund balance.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital assets. The City of Rockville, Maryland's investment in capital assets for its governmental and business type activities as of June 30, 2003, amounts to \$87,023,896 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system improvements, machinery and equipment, park facilities, roads, highways, and bridges and water and sewer improvements. The total increase in the City of Rockville, Maryland's investment in capital assets for the current fiscal year was 12.0 percent (a 25.8 percent increase for governmental activities and a 4.4 percent increase for business-type activities).

Major capital asset events during the current fiscal year included the following:

Construction on the wastewater treatment facilities for the Sewer Fund; construction costs as of the close of the fiscal year were \$2,461,769.

A variety of street construction projects and concrete and asphalt projects for existing streets; construction costs as of the end of the current fiscal year were \$2,570,193.

Construction began on the City's redevelopment of its Town Center; construction costs as of the end of the current fiscal year were \$1,208,463.

CITY OF ROCKVILLE MARYLAND'S Capital Assets, Net of Accumulated Depreciation

	Governmental Activities	Business-Type Activities	
	2003	<u>2003</u>	
Land	\$ 7,843,832	\$ 2,058,940	\$ 9,902,772
Buildings	8,440,824	1,609,139	10,049,963
Improvements other than buildings	3,335,338	27,234,633	30,569,971
Machinery and equipment	2,924,884	1,245,279	4,170,163
Infrastructure	452,861	, , <u>.</u>	452,861
Purchased capacity	•	14,752,554	14,752,554
Construction in progress	<u> 11.725.537</u>	5,400,075	17.125.612
Total	\$34.723.276	\$52,300,620	\$87.023.896

Additional information on the City of Rockville, Maryland's capital assets can be found in note (2) C on pages 39-40 of this report.

Long-term debt. At the end of the current fiscal year, the City of Rockville, Maryland had a total debt outstanding of \$56,579,635, which is backed by the full faith and credit of the government.

CITY OF ROCKVILLE MARYLAND'S Outstanding Debt

	Governmental Activities	Business-Type Activities	Total
	<u>2003</u>	2003	<u>2003</u>
General obligation bonds Accrued obligations for compensated	\$35,295,444	\$18,408,177	\$53,703,621
absences Total long-term liabilities	2,272.813 \$37.568.257	<u>603,201</u> <u>\$19,011,378</u>	2.876.014 \$56.579.635

The City of Rockville, Maryland's total bonded debt increased by \$25,195,335 (88.4 percent) compared to last fiscal year. The key factor in this increase was a \$13,395,000 general obligation bond issuance for the capital projects, sewer, refuse and golf funds. Also, the City refinanced \$14,715,000 of 1993 series general obligation bonds, which were paid off on September 8, 2003, to take advantage of favorable interest rates. The result of the refunding is a decrease in future debt service payments of \$1,749,024 in the capital projects, water and sewer funds. Also, compensated absences increased by \$498,573 during the fiscal year.

The City of Rockville, Maryland maintains a "AA+" rating from Standard & Poor's and a "Aa1" rating from Moody's Investor Service for general obligation debt.

The City's performance against key quantitative measures specified within the fiscal policies is as follows for debt issuance:

Key Financial Ratios Compared to Policy Targets Historical Performance

	Policy Targets	As of June 30, 2003	As of June 30, 2002	As of <u>June 30, 2001</u>	As of June 30, 2000
Adjusted Net Bonded Debt as a Percentage of Assessed Value	2.0%/0.8%	0.5%/0.3% 1,2	0.2%	0.7%	0.8%
Adjusted Net Bonded Debt per Capita Adjusted Net Bonded Debt per Capita as a Percentage of Per Capita Income	\$700 2.5%	\$607/326 ²	\$304 1.0%	\$330 1.1%	\$348 1.4%
Net Bonded Debt Service Costs as a Percentage Of Expenditures for the General,					
Special Revenue, and Debt Service Funds Unreserved undesignated General Fund fund balance as a percentage of General Fund	15.0%	6.2%	7.7%	9.3%	10.4%
revenue.	15.0%	21.2%	21.6%	23.1%	19.3%

The policy targets were all met.

As the result of a change to state law, all real property was assessed at 100 percent of value, rather than 40 percent for the tax year beginning July 1, 2001.

On September 8, 2003, the City paid off \$14,715,000 of 1993 series general obligation bonds, which were refunded on June 1, 2003, see footnote (3) E for details. Based upon the above information the restated ratios as of September 8 for adjusted net bonded debt to assessed value is 0.3%, the adjusted net bonded debt per capita would be \$326 and adjusted net bonded debt per capita as a percentage of per capita income would be 1.1%.

Additional information on the City of Rockville, Maryland's long-term debt can be found in note (2) E on pages 41-44 of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The unemployment rate for the City of Rockville, Maryland and the State of Maryland compares favorably to the national average rate.

- The occupancy rate of the government's business district has remained consistent for the past three years.
- Inflation in the region has been low, as it has been across the country.

All of these factors were considered in preparing the City of Rockville, Maryland's budget for the 2004 fiscal year.

An increase in the City's assessed value as the result of both new development and the reassessment of the existing base will avoid the need to raise taxes during the 2004 fiscal year.

The water, sewer, and refuse rates were increased for the 2004 budget year. The water and sewer rates were increased by an average of 3.6 percent for all customers, while the average increase in the refuse rate was 7.4 percent. While the water and sewer rates affected both residential and industrial consumers by approximately the same percentage, the refuse rate increase applied only to residential customers. These rate increases were necessary to finance debt service on the new debt issued during the current fiscal year by the refuse and sewer funds and for the continuing operating costs increases of all three funds.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City of Rockville, Maryland's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, 111 Maryland Avenue, City of Rockville, Maryland, Rockville, Maryland, 20850.



Statement of Net Assets June 30, 2003

	Governmental	Business-type	
	Activities	Activities	Total
	1104-1449		 _
Assets			
Equity in pooled cash and cash equivalents	\$15.644,841	\$22,909,185	\$38,554,026
Property tax receivable, net	1,401,785	-	1,401,785
Accounts receivable, net	376,496	2,299,050	2,675,546
Due from other governments	1,358,018	•	1,358,018
Assessments receivable	23,304	19,443	42,747
Other assets	915,735	•	915,735
Unbilled assessments receivable	2,491,233	355,126	2,846,359
Restricted assets:	2,121,220	•	
Equity in pooled cash and cash equivalents	14,715,000	378,517	15,093,517
Capital assets (net of accumulated depreciation):	2.,,	·	
Land	7,843,832	2,058,940	9,902,772
Buildings	8,440,824	1,609,139	10,049,963
Improvements other than buildings	3,335,338	27,234,633	30,569,971
Equipment	2,924,884	1,245,279	4,170,163
Construction in progress	11,725,537	5,400,075	17,125,612
. •	452,861	•	452,861
Infrastructure Purchase capacity	-	14.752.554	14,752,554
Total assets	\$71,649,688	\$78.261.941	\$149,911,629
l Otal assets	<u> </u>	<u> </u>	
Liabilities			
Current liabilities:			
Accounts payable	\$ 1,845,869	\$ 1,036,809	\$ 2,882,678
Internal balances	(76,702)	76,702	
Accrued liabilities	994,206	352,579	1,346,785
Unearned revenue	788,33 1	70,304	858,635
Retainages payable	150,536	110,596	261,132
Deposits and other liabilities	959,290	14,627	973,917
Noncurrent liabilities:			
Due within one year			
Compensated absences	1,659,153	440,337	2,099,490
Bonds payable	13,035,720	5,464,870	18,500,590
Due in more than one year			
Compensated absences	613,660	162,864	776,524
Bonds payable	<u>22.259.724</u>	<u> 12.943.307</u>	<u>35,203,031</u>
Total liabilities	<u>\$42.229.787</u>	\$ 20.672.995	<u>\$ 62,902,782</u>
Net Assets			
Invested in capital assets, net of related debt	(572,168)	33,892,443	33,320,275
Restricted for debt service	14,715,000	378,517	15,093,517
Unrestricted	<u>15.277,069</u>	23.317.986	38,595,055
Total net assets	<u>\$29,419.901</u>	<u>\$57,588,946</u>	<u>\$ 87.008.847</u>

Statement of Activities For the Year Ended June 30, 2003

		Program	n Revenues	*****		pense) Revenue es in Net Assets	
			Operating	Capital	Prima	ry Government	
		Charges for	Grants and	Grants and	Governmental	Business-typ	e
	Expenses	Services	Contributions	Contributions	Activities	Activities	<u>Total</u>
Functions/Programs	<u>Dispersor</u>	<u> </u>					
Primary government:							
Governmental activities:							
General government	\$ 8,918,307	\$ 265,752	\$ 100,000	\$ 36,331	\$ (8,516,224)	\$	\$ (8,516,224)
Community development		,					
block grant	401,357	-	401,357	-	•		•
Community development	1,471,759	2,547,481	•	•	1,075,722		1,075,722
Community services	1,268,156	275,276	306,127	-	(686,753)		(686,753)
Public safety	7,298,573	67,151	576,660	-	(6,654,762)		(6,654,762)
Public works	5,567,832	296,597	•	917,472	(4,353,763)		(4,353,763)
Recreation and parks	14,875,969	4,250,600	151,550	2,475,863	(7,997,956)		(7,997,956)
Non-departmental	1,841,600	196,904	•	•	(1,644,696)		(1,644,696)
Interest on long-term debt				•	<u>(761,419</u>)		<u>(761,419</u>)
Total governmental							
activities	\$42,404,972	\$ 7,899,761	<u>\$1,535,694</u>	\$3,429,666	<u>\$(29,539,851</u>)	<u>s -</u>	<u>\$(29,539,851</u>)
Business-type activities:		4010010				15,425	15,425
Water	4,296,885	4,312,310				1,489,826	1,489,826
Sewer	4,299,970	5,789,796				(374,723)	(374,723)
Refuse	4,024,746	3,650,023				243,365	243,365
Storm water management	623,958	867,323				136.247	136.247
Other nonmajor	1,259,282	<u> 1,395,529</u>				130,247	130.271
Total business-type			_		•	\$ 1,510,140	\$ 1,510,140
activities	\$14.504.841	\$16,014,981	<u>\$</u> -	5 -	\$(29.539.851)		\$(28.029.711)
Total primary government	<u>\$56,909,813</u>	<u>\$23.914.742</u>	<u>\$1,535,694</u>	\$3,429,666	7452734'92T)	<u>2 1 2 1 0 1 4 0</u>	<u> 36/20.0/23.711</u>)
	General reve	nues:					
	Property to				\$21,939,085	s -	\$ 21,939,085
	Assessmen				178,343	-	178,343
	Income ta				6,281,463	-	6,281,463
		notor vehicle ta	xes		2,564,114	-	2,564,114
	County ta:	x duplication pa	avment		1,482,285	-	1,482,285
	Admission	ns and amusem	ent taxes		1,079,393	-	1,079,393
		ney and proper			175,598	•	175,598
	Other reve				384,537	-	384,537
	Transfers				1.231.384	(1.231.384)	
		neral revenues a	and transfers		\$35,316,202	\$ (1.231.384)	\$34.084,818
		in net assets			5,776,351	278,756	6,055,107
		beginning, as re	estated		23,643,550	57,310,190	<u>80,953,740</u>
	Net assets -				\$29.419.901	\$57,588,946	<u>\$87,008.847</u>

Balance Sheet Governmental Funds June 30, 2003

	<u>General</u>	Debt Service	Capital Projects	Other Governmental Funds	Total Governmental Funds
Assets and Other Debits					
Equity in pooled cash and cash					
equivalents	\$ 11,272,713	\$14,229,759	\$ 4,452,691	\$ 404,678	\$ 30,359,841
Property taxes receivable, net	1,401,785	•	-	-	1,401,785
Accounts receivable, net	192,727	•	-	183,769	376,496
Interfund receivable	132,272	-	-	•	132,272
Due from other governments	1,236,036	-	121,982	•	1,358,018
Assessments receivable	-	23,304	-	•	23,304
Other assets	907,847	•	-	7,888	915,735
Unbilled assessments receivable		<u>2.491,233</u>		-	2.491.233
Total assets and other debits	\$15,143,380	<u>\$16.744.296</u>	\$4.574.673	\$596,335	\$37.058.684
Liabilities, Equity and Other Credits Liabilities					
Accounts payable	\$ 1,053,406	\$ 39,603	\$ 735,707	\$ 17,153	\$ 1,845,869
Matured bonds and interest payable	• 1,000,000	10,296,630	•	-	10,296,630
Interfund payable	-	•	_	55,570	55,570
Accrued liabilities	782,172	•	-	•	782,172
Deferred revenue	1,401,785	2,514,537	_	74,243	3,990,565
Unearned revenue	788,331	-,,	_	-	788,331
Retainages payable	30,908	_	119,628	-	150,536
Deposits and other liabilities	514,970	384,300	25,860		959,290
Total liabilities	\$ 4.571.572	\$13,235,070	\$ 881,195		\$18,868,963
Equity and Other Credits					
Fund balances:					
Reserved for encumbrances	222,029	-	1,326,292		1,548,321
Reserved for self insurance deposit	261,393	-			261,393
Reserved for inventory	294,070	-	_		294,070
Reserved for advance	350,000	-	-		350,000
Reserved for debt service	•	3,509,226			3,509,226
Unreserved:		, ,			
Designated for future expenditures	252,257	•	-	-	252,257
Undesignated	9.192.059		2,367,186	415,209	11.974.454
Total equity and other credits	\$10.571,808	\$ 3,509,226	\$3,693,478	\$415,209	\$18,189,721
Total liabilities, equity and					
other credits	\$ 15,143,380	<u>\$16,744,296</u>	\$4,574.673	<u>\$596,335</u>	\$37.058.684

Reconciliation of Total Government Fund Balances to Net Assets of Governmental Activities June 30, 2003

Total fund balances – governmental funds Amounts reported for governmental activities in the statement of net assets are different because:		\$18,189,721
Capital assets used in governmental activities are not financial resources resources and therefore are not reported as assets in governmental funds. Cost of capital assets Accumulated depreciation	\$47,331,675 (12,608,399)	34,723,276
Deferred revenues are not financial resources in the governmental funds, therefore the liability is eliminated and total net assets are increased		3,990,565
Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:		
Compensated absences General obligation bonds payable and issuance costs Accrued interest on the general obligation bonds	(2,272,813) (24,998,814) (212,034)	(27,483,661)
Total net assets – governmental activities		<u>\$29,419,901</u>

Statement of Revenue, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2003

	<u>General</u>	Debt <u>Service</u>	Capital Projects	Other Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Revenue	001 407 003	•	S	s	\$21,496,983
Property taxes	\$21,496,983	422 921	•	•	433,831
Assessments	•	433,831			433,631
Revenue from other governments:				401,357	401,357
Community development block grant		-		401,557	6,281,463
Income taxes	6,281,463	•			2,564,114
Gas and motor vehicle taxes	2,564,114	<i>₹.</i> ₹	••• •••	-	1,482,285
County tax duplication payment	1,482,285	1 m f	•	-	1,079,393
Admissions and amusement taxes	1,079,393	•	2 076 450	96,249	4,511,086
Grants and other governmental revenue	1,438,378	-	2,976,459	90,249	2,360,679
Licenses and permits	2,360,679	-	462.240	•	4,745,633
Charges for services	4,292,384	15066	453,249	5 242	813,154
Use of money and property	789,847	17,965	-	5,342	•
Fines and forfeitures	157,787	•	(40)	210.460	157,787
Other revenue	1.451.062		(42)	<u>219.450</u>	1.670.470
Total revenue	<u>\$43,394,375</u>	<u>\$ 451.796</u>	\$3,429,666	<u>\$ 722,398</u>	<u>\$47,998.235</u>
Expenditures					
Current operations:					
General government	\$ 8,182,608	s -	S	s -	\$ 8,182,608
Community development block grant	•	-	•	401,357	401,357
Community development	1,412,115	-	•	•	1,412,115
Community services	1,163,441	-	•	271,373	1,434,814
Public safety	7,078,902	-	* *	-	7,078,902
Public works	5,160,692	-	-	-	5,160,692
Recreation and parks	12,726,536	/ · •	-	-	12,726,536
Nondepartmental	1,926,597	•	•	-	1,926,597
Capital outlay	•	-	9,747,004	•	9,747,004
Debt service		2,836,345			<u>2,836,345</u>
Total expenditures	\$37,650,891	\$2,836,345	\$9,747,004	\$ 672,730	\$50,906,970
Excess (deficiency) of revenue over	***********				
expenditures	\$ 5,743,484	\$(2,384,549)	\$(6,317,338)	\$ 49,668	\$(2,908,735)
·		,,,,,	• • • • •		
Other Financing Sources (Uses)	211 167	3,384,064	3,061,248	_	6,656,479
Transfers in	211,167	3,304,004	3,001,240	(211,167)	(6,693,271)
Transfers out	(6,482,104)	137,595	-	(211,107)	137,595
Premium on general obligation debt	•	137,393	10.210.399	_	10.210.399
General obligation bonds issued	-	\$ 3,521,659	\$13.271.647	\$(211,167)	\$10.311.202
Total other financing sources (uses)	<u>\$(6.270.937)</u>	<u> 3 3,321.033</u>	<u>913,271,047</u>	MELLINY)	#IV-VIII-
Excess (deficiency) of revenue and other financing sources over expenditures and other financing uses	\$ (527,453)	\$ 1,137,110	\$ 6.954.309	<u>\$(161.499</u>)	\$ 7,402,467
•	11,099,261	2.372.116	(3,260,831)	576,708	10,787,254
Fund balances at beginning of year, as restated			\$ 3.693.478	\$ 415.209	\$18.189.721
Fund balances at end of year	<u>\$10,571,808</u>	<u>\$ 3,509,226</u>	<u> </u>	<u> </u>	<u>#10.107.741</u>

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds
To the Statement of Activities

For the Year Ended June 30, 2003

Total net change in fund balances-total governmental funds	\$ 7,402,467
Amounts reported for governmental activities in the statement of activities are different because:	
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays of \$8,240,052 exceeded depreciation of \$1,339,546.	6,900,506
Some of the capital assets acquired this year were through general obligation bonds. The amount funded by the agreements is reported in the governmental funds as a source of financing. On the other hand, the bonds are not revenues in the statement of activities, but rather constitute long-term liabilities in the statement of net assets. Also, governmental funds report the effect of issuance costs,	
premium, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.	(10,270,209)
Repayment of bonds principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	2,026,136
Because the deferred revenue will not be collected for several months after the City's fiscal year ends, it is not considered "available" revenue in the governmental funds. Deferred revenue increased by this amount this year.	183,088
In the statement of activities, compensated absences are measured by the amounts earned during the year. In governmental funds, however, expenditures are measured by the amount of financial resources used (essentially, the amounts actually paid). This year, vacation and sick leave earned of \$2,272,813 exceeded amounts used of \$1,836,171.	(436,642)
Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, thus requires the use of current financial resources. In the statement of activities, however, interest expense is recognized as interest accrues, regardless of when it is due. The additional interest reported in the statement of activities is the	
result of accrued interest on the financing agreements.	<u>(28,995)</u>
Change in net assets of governmental activities	<u>\$ 5,776,351</u>

Statement of Net Assets Proprietary Funds June 30, 2003

Business-type Activities	- Enterprise Funds	
	Stormwater	

	Water Facility Fund	Sanitary Sewer Fund	Refuse Fund	Stormwater Management Fund	Other Nonmajor <u>Funds</u>	Total Business- Type Activities Funds
Assets						
Current Assets						
Equity in pooled cash and cash equivalents	\$ 6,023,546	\$ 5,968,332	\$ 328,784	\$10,124,451	\$ 842,589	\$23,287,702
Accounts receivable, net	542,834	934,439	821,777	-	•	2,299,050
Assessments receivable	9,570	9,873	•	-	•	19,443
Purchased capacity, current position Total current assets	\$ 6,575,950	<u>305,589</u> \$_7,218,233	\$1.150.561	\$10.124.451	\$ 842,589	305.589 \$25.911.784
Unbilled assessments receivable	<u>173.839</u>	<u> 181.287</u>				355.126
Capital Assets						
Utility plant and equipment	\$31,978,839	\$22,671,641	\$3,190,175	\$ 4,870,006	\$4,092,392	\$66,803,053
Less - accumulated depreciation	(14.119.722)	(10.814.032)	(1.971.162)	(1.256.773)	(1.093.298)	(29.254.987)
Net capital assets	\$17,859,117	\$11,857,609	\$1,219,013	\$ 3,613,233	\$2,999,094	\$37,548,066
Purchased capacity, long-term, net	.	14.446.965				14.446.965
Total assets	\$24.608.906	\$33,704,094	<u>\$2.369.574</u>	\$13.737.684	\$3.841.683	\$78.261.941
Liabilities and Net Assets						
Current Liabilities						
Bonds payable within one year	\$ 2,553,232	\$ 2,756,902	\$ 148,791	s -	\$ 5,945	\$ 5,464,870
Accounts payable	334,065	349,985	69,678	78,287	204,794	1,036,809
Interfund payable	•	-	•	•	76,702	76,702
Accrued liabilities	142,632	88,77 6	87,548	8,165	25,458	352,579
Compensated absences	196,144	32,611	135,020	11 ,271	65,291	440,337
Uncarned revenue	•	-	-	•	70,304	70,304
Retainages payable	62,835	41,334	-	•	6,427	110,596
Deposits and other liabilities	<u>14.627</u>		<u> </u>			<u>14.627</u>
Total current liabilities	<u>\$ 3.303.535</u>	\$ 3.269.608	· · · · · · · · · · · · · · · · · · ·	<u>\$ 97.723</u>	\$ 454.921	<u>\$ 7.566.824</u>
Noncurrent Liabilities						
Compensated absences	72,547	12,061	49,939	4,169	24,148	162,864
Bonds payable	5.155.719	6.784.105	609,360		394,123	12.943.307
Total noncurrent liabilities	\$ 5.228.266	<u>\$ 6.796.166</u>	\$ 659,299	S 4.169	\$ 418,271	\$13,106,171
Total liabilities	\$ 8.531.801	\$10.065.774	\$1,100,336	\$ 101.892	\$ 873,192	\$20.672.995
Net Assets						
Invested in capital assets, net of related debt	10,150,166	17,069,156	460,862	3.613.233	2,599,026	33,892,443
Restricted for debt service	169,400	209,117	•	•		378,517
Unrestricted	<u>5.757.539</u>	6.360.047	808.376	10.022,559	369,465	23.317.986
Total net assets	\$16,077,105	\$23,638,320	\$1,269,238	\$13,635,792	\$2,968,491	\$57.588,946

Statement of Revenue, Expenses, and Changes in Fund Net Assets Proprietary Funds For the Year Ended June 30, 2003

Business-type	Activities -	Enterprise	Funds
DUSITIC99-14DC	Acuvinos —	THEFT	I WIND

		COLLICOU TYPE				
	Water Facility Fund	Sanitary Sewer <u>Fund</u>	Refuse Fund	Storm Water Management <u>Fund</u>	Other To Nonmajor To Funds	otal Business- ype Activities Fund
Operating Revenue Charges for services Other revenue	\$ 2,959,874 _1,285,799	\$ 4,913,135 819,247	\$3,603,975	\$ 773,074	\$1,387,834	\$13,637,892 2,105,046
Total operating revenue	<u>\$ 4,245,673</u>	<u>\$ 5,732,382</u>	\$3,603,975	<u>\$ 773,074</u>	<u>\$1.387,834</u>	<u>\$15,742,938</u>
Operating Expenses Treatment and purification Distribution Collection and disposal	1,189,388 711,565	- - 1,982,800	- - 3,152,782			1,189,388 711,565 5,135,582
Customer billing, collection and operating expenses Repairs and maintenance	1,162,882 104,129	1,296,502 91,319	574,543 310.109	•	1,245,073	4,920,496 505,557
Total operating expenses	\$ 3,167,964	\$ 3,370,621	\$4.037,434	\$ 641.496	\$1,245,073	<u>\$12,462,588</u>
Operating income (loss) before depreciation and amortization Less - depreciation and amortization	\$ 1,077,709 _(1.050,541)	\$ 2,361,761 (833,419)	\$ (433,459 _(352,163) \$ 131,578) <u>(111,192</u>)	\$ 142,761 _(149,538)	\$ 3,280,350 (2,496.853)
Operating income (loss)	\$ 27.168	<u>\$ 1,528,342</u>	\$ (785,622	\$ 20,386	<u>\$ (6.777</u>)	<u>\$ 783,497</u>
Nonoperating Income (Expenses) Interest income Interest expense	66,637 (289,859)	57,414 (266,591)	9,256 (10.912		7,695 (587)	235,251 (567,949)
Total nonoperating income (expenses)	\$ (223,222)	<u>\$ (209.177)</u>	\$ (1.656	\$ 94.24 9	<u>\$ 7,108</u>	<u>\$ (332.698)</u>
Income (loss) before operating transfers	\$ (196,054)	\$ 1,319,165	\$ (787,278	114,635	s 331	\$ 450,799
Transfers In Transfer in from general fund			36,792			36,792
Net income (loss) Cumulative effect of change in accounting	\$ (196,054)	\$ 1,319,165	\$ (750,486	5) \$ 114,635	\$ 331	\$ 487,591
policy	_(149.177)	(30,854)	(5.603	(452)	(22,749)	<u>(208,835</u>)
Increase (decrease) in net assets	\$ (345,231)	\$ 1,288,311	\$ (756,089) \$ 114,183	\$ (22,418)	\$ 278,756
Net assets at beginning of year, as restated	16,422,336	22,350.009	2.025,327	13,521,609	2,990,909	<u>57.310.190</u>
Net assets at end of year	<u>\$16,077,105</u>	<u>\$23,638,320</u>	\$1,269,238	\$13,635,792	<u>\$2,968,491</u>	<u>\$57,588,946</u>

Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2003

Business-type Activities - Enterprise Funds

	Water Facility Fund	Sanitary Sewer <u>Fund</u>	Refuse <u>Fund</u>	Storm Water Management <u>Fund</u>	Other Nonmajor <u>Funds</u>	Total Business- Type Activities Fund
Cash flows from operating						
activities: Cash received from customers	\$4,223,988	\$5,813,167	\$3,534,077	\$ 772,824	\$1,376,750	\$15,720,806
Cash payments to suppliers for goods and services Cash payments to employees	(1,207,774)	(3,177,805)	(1,471,044)	(264,622)	(511,369)	(6,632,614)
for services	(1,737,381)	<u>(762,164</u>)	(2,560,960)	<u>(309,957</u>)	_(776.847)	<u>(6.147,309</u>)
Net cash provided (used) by operating activities	<u>\$1.278,833</u>	<u>\$1,873,198</u>	\$ (497.927)	<u>\$ 198.245</u>	\$ 88,534	\$ 2.940,883
Cash flows from noncapital financing activities:			36,792		_	36,792
Cash received from general fund Cash provided to general fund					(57,526)	(57,526)
Net cash provided (used) by noncapital financing activities	<u>s -</u>	<u>s -</u>	\$ 36,792		<u>\$ (57,526)</u>	\$ (20.734)
Cash flows from capital and related financing activities: Acquisition and construction of						
capital assets Purchased capacity cost Principal paid on general	(913,538) -	(320,977) (2,461,769)	(334,770)	(313,542)	(197,872) -	(2,080,699) (2,461,769)
obligation bond maturities and equipment contracts	(465,213)	(510,983)	(42,267))		(1,018,463)
Interest paid on general obligation bonds and equipment contracts Proceeds (including interest) from	(272,041)	(258,485)	(11,636)		(921)	(543,083)
special assessments Proceeds from the sale of bonds	101,876 <u>2,271.683</u>	105,096 <u>4,485,725</u>	<u>523,337</u>		401.024	206,972 <u>7,681,769</u>
Net cash provided (used) by capital and related financing activities	<u>\$ 722.767</u>	\$1,038,607	<u>\$ 134.664</u>	<u>\$ (313.542)</u>	<u>\$ 202.231</u>	<u>\$ 1.784.727</u>
Cash flows from investing activities Interest on investments	\$ 62,745	<u>\$ 47.935</u>	<u>\$ 16,160</u>	<u>\$ 135,731</u>	\$ 10.171	<u>\$ 272,742</u>
Net increase (decrease) in cash and cash equivalents Cash and cash equivalents at	\$2,064,345	\$2,959,740	\$ (310,311)	\$ 20,434	\$ 243,410	\$ 4,977,618
beginning of year	3,959,201	3.008,592	_639.095	10.104.017	_599,179	18.310.084
Cash and cash equivalents at end of year	\$6,023,546	\$5,968,332	<u>\$ 328,784</u>	\$10.124.451	<u>\$ 842.589</u>	<u>\$23,287,702</u>

Statement of Cash Flows (Continued) Proprietary Funds For the Year Ended June 30, 2003

Reconciliation of Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities

Business-type Activities - Enterprise Funds

	Water Facility Fund	Sanitary Sewer <u>Fund</u>	Refuse Fund	Storm Water Management <u>Fund</u>	Other Nonmajor <u>Funds</u>	Total Business- Type Activities Fund
Operating income (loss)	\$ 27,168	\$1,528,342	\$(785,622)	\$ 20,386	\$(6,777)	\$ 783,497
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:						
Depreciation and amortization Changes in assets and liabilities:	1,050,541	833,419	352,163	111,192	149,538	2,496,853
(Increase) decrease in accounts receivable	,	65,186	(86,786)			51,036
Increase (decrease) in accounts						
payable	76,982	(607,375)	(13,753)	61,022	(67,170)	(550,294)
Increase in accrued liabilities	15,614	12,292	36,071	5,645	18,348	87,970
(Decrease) in deferred revenue	-	-	-	-	(11,832)	(11,832)
Increase in retainages payable	34,892	41,334	-	•	6,427	82,653
Increase in deposits and other liabilities	1.000					1,000
Total adjustments	\$1,251,665	\$ 344,856	<u>\$ 287.695</u>	\$177,859	\$ 95,311	\$2.157.386
Net cash provided (used) by operating activities	\$1,278,833	\$1,873,198	<u>\$(497,927)</u>	\$198,24 <u>5</u>	<u>\$88,534</u>	\$2,940,883

Statement of Fiduciary Net Assets Pension Trust Funds June 30, 2003

	Defined Contribution <u>Option</u>	Defined Benefit <u>Option</u>	Total
Assets Investments at fair value - equity in pooled pension trust fund	<u>\$7,360,214</u>	<u>\$42,696,904</u>	\$50.057.118
<u>Liabilities</u>	<u>s -</u>	<u>s -</u>	<u>\$ -</u>
Net Assets Available for plan benefits	<u>\$7,360,214</u>	<u>\$42,696,904</u>	\$50,057,118

Statement of Changes in Fiduciary Net Assets Pension Trust Funds For the Year Ended June 30, 2003

	Defined Contribution <u>Option</u>	Defined Benefit <u>Option</u>	<u>Total</u>
Additions			
Contributions			
Employer	\$ 385,853	\$ 922,467	\$ 1,308,320
Plan members	<u>771.705</u>	611.762	<u>1,383,467</u>
Total contributions	<u>\$ 1.157,558</u>	\$ 1,534,229	<u>\$ 2,691,787</u>
Investment Income			
Net appreciation in the fair value of plan investments	\$ 144,485	\$ 3,757	\$ 148,242
Interest and dividends	<u>22,761</u>	<u>1,754,427</u>	<u> 1,777,188</u>
Total investment income	\$ 167,246	<u>\$ 1.758,184</u>	\$ 1.925,430
Total additions	<u>\$ 1,324,804</u>	\$ 3,292,413	\$ 4.617.217
<u>Deductions</u>			
Benefits	\$ -	\$ 1,591,298	\$ 1,591,298
Refunds to terminated employees	340,763	227,760	568,523
Administrative expense	21,747	2.352	24,099
Total deductions	\$ 362,510	\$ 1.821.410	\$ 2,183,920
Net increase	962,294	1,471,003	2,433,297
Net assets - beginning	6,397,920	41,225,901	47,623,821
Net assets - ending	<u>\$7,360,214</u>	<u>\$42,696,904</u>	\$50.057.118

Notes to Basic Financial Statements
June 30, 2003

(1) Summary of Significant Accounting Policies

A. Financial Reporting Entity

The City of Rockville, Maryland (the "City"), was incorporated in 1860. Its legal authority is derived from Article XI E of the State Constitution and Article 23A of the Annotated Code of Maryland. Rockville has a population of 47,388 and a land area of 13.03 square miles. According to the 2000 census, Rockville is the fourth largest city in Maryland. The City has operated under the council-manager form of government since 1948. The City is a municipal corporation where the City Council is comprised of a mayor and four at-large members. Services provided include water, sewer, refuse, streets and drainage, recreation and parks, police, planning and zoning, community development, and community services. Schools, libraries, social services, and fire protection are provided by Montgomery County, Maryland.

For financial reporting purposes, the government-wide financial statements include the various departments governed directly by the Mayor and Council. The City's officials are also responsible for appointing the board of directors of the Rockville Housing Authority, but the City's accountability does not extend beyond making the appointments.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to

Notes to Basic Financial Statements
June 30, 2003

(1) Summary of Significant Accounting Policies (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The general fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The debt service fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The capital projects fund is used to account for financial resources used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

The government reports the following major proprietary funds:

The City operates four major types of enterprise funds: The Water Facility Fund, the Sanitary Sewer Fund, the Refuse Fund, and the Stormwater Management Fund account for the provision of water, sewer, refuse services and storm water detention/retention facilities to residents within the City's service area.

Additionally, the government reports the following fund types:

The City's pension trust funds accounts for the contributions made by the City and its employees to finance future pension payments.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water, sewer, refuse, and stormwater management funds are charges to customers for sales and services. The water and sewer fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are as reported

Notes to Basic Financial Statements June 30, 2003

(1) Summary of Significant Accounting Policies (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Assets, Liabilities, and Net Assets or Equity

1. Deposits and Investments

To facilitate effective management of the City's resources, substantially all operating cash is combined in one pooled account. Pension trust fund assets are separately managed by the Principal Mutual Life Insurance Company. Pension trust fund investments are stated at fair value and short-term investments of one year or less included in the City's equity in pooled cash and cash equivalents are stated at amortized cost plus accrued interest. These short-term investments include repurchase agreements and U.S. Treasury securities.

For purposes of the statement of cash flows, the proprietary fund type reflects all monies in the City's cash management pool as cash equivalents.

Interest income earned on City investments is allocated among the funds each month on a pro rata basis in accordance with average equity in pooled cash balances for the previous six months.

2. Property Taxes

Taxes on real property and business personal property are levied on property values as assessed on January 1, billed on July 1, and payable either by September 30 or in two equal installments on September 30 and December 31. Montgomery County, Maryland, bills and collects property taxes for the City and remits cash collections to the City once a month. Property taxes are attached as an enforceable lien on the underlying properties as of the succeeding June 1 and are thereafter sold at public auction.

Real and personal property taxes are levied at rates enacted by the Mayor and Council in the annual budget ordinance on the assessed value as determined by the Maryland State Department of Assessments and Taxation. The rate of levy cannot exceed the constant yield tax rate furnished by the Maryland State Department of Assessments and Taxation without public hearings.

The real property tax rate was \$0.322 per \$100 of assessed value and the personal property tax rate was \$.805 per \$100 of assessed value in fiscal year 2003. The City charges taxpayers interest (at the rate of 2/3 of 1 percent per month) and penalty (1 percent per month) on all overdue taxes.

3. Inventories and Prepaid Items

All City inventories (included in other assets in the combined balance sheet) are maintained on a consumption basis of accounting and are valued at cost on a first-in, first-out basis and consist of either goods held for resale or goods and materials used in providing services. Reservations of fund balances for the amounts of general fund inventories have been made to reflect the non-availability of those amounts for appropriation in the general fund.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Notes to Basic Financial Statements
June 30, 2003

(1) Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Net Assets or Equity (Continued)

4. Restricted Assets

The parking fund is used to report those proceeds of revenue bond issuances that are restricted for use in construction. The debt service fund is used to segregate resources accumulated for debt service payments over the next twelve months.

5. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The capitalization threshold for infrastructure items is \$25,000.

Property, plant, and equipment of the primary government is depreciated using the straight line method over the following estimated useful lives:

Description	Lives (In Years)
Buildings and structures	40-50
Machinery and equipment	5-10
Furniture and fixtures	7-10
Automobiles and trucks	5-7
Water and sewer infrastructure	20-50
Storm water management facilities	20-50

6. Compensated Absences

It is the government's policy to permit employees to accumulate earned but unused annual and sick leave benefits. All annual leave and sick leave is accrued when incurred in the government-wide and proprietary financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

7. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund typed recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing

Notes to Basic Financial Statements
June 30, 2003

(1) Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Net Assets or Equity (Continued)

sources.

Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

8. Inter-fund Transactions

Activity between funds that are representative of lending/borrowing arrangements at the end of the fiscal year are referred to as "due to/from other funds" or "advances to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

9. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

10. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets invested in capital assets, net of related debt excludes unspent debt proceeds. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Restricted resources are used first to fund appropriation.

The City first applied restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

(2) Detailed Notes On All Funds

A. Deposits and Investments

The City maintains a cash and investment pool that is available for use by all of the City's funds, except the pension trust funds.

Deposits - At year-end, the carrying amount of the City's deposits was a deficit of \$281,288, and the bank balance was a surplus of \$246,358. Of the bank balance, \$131,479 was covered by Federal depository insurance, and the remaining \$114,879 was covered by collateral held in the pledging banks trust department in the City's name.

Investments - The City is authorized to invest in any and all types of investments except where specifically prohibited by Maryland statutes. Maryland state law requires that all collateral be backed up by the full faith and credit of the federal government, including repurchase agreements which are supported by federal obligations. The Mayor and Council of Rockville recognize that their authority to invest the public funds of the City derives from Section 6-222 of the State of Maryland's Finance and Procurement Article, as well as Article 95, Section 22-22N of the Annotated Code of Maryland. Authority to invest City funds in compliance with the provisions of these State statutes is delegated to the Director of Finance.

Notes to Basic Financial Statements June 30, 2003

(2) Detailed Notes On All Funds (Continued)

A. Deposits and Investments (Contnued)

The manager of the pension plan maintains the assets and invests them in pooled funds in accordance with contractual provisions. Accordingly, the investment amount of \$50,057,118 is not categorized below.

The City's remaining investments are summarized below by type and carrying amount at year-end. Such investments are insured or registered or the related securities are held by the City or its safekeeping agent in the City's name.

Repurchase agreements and U.S. Treasury securities

\$53,928,831

Timescallable I Important

B. Receivables

Major receivables as of year end for the government's individual major funds are as follows:

	<u>General</u>	Capital Projects	<u>Water</u>	<u>Sewer</u>	<u>Refuse</u>	<u>Total</u>
Receivables: Unbilled utilities Property taxes	- 1,401,785		542,834 -	934,439 -	821,777 -	\$2,299,050 \$1,401,785
Due from other governments	,236,036	121,982				\$1,358,018

The City calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounts to \$1,240,963 at June 30, 2003, and is composed of the following:

General fund property taxes receivable	\$1,219,096
Enterprise fund utility billings receivable	<u>21,867</u>
	<u>\$1.240,963</u>

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	Unavailable	<u>Onearned</u>
Delinquent property taxes receivable (general fund) Special assessments not yet due (debt service fund) Recreation services not earned (general fund and other governmental funds) Total deferred/unearned revenue for governmental funds	\$1,401,785 2,514,537 74,243 \$3,990,565	\$ <u>788,331</u> \$788,331

Notes to Basic Financial Statements June 30, 2003

(2) Detailed Notes On All Funds (Continued)

C. Capital Assets

Capital asset activity for the year ended June 30, 2003 was as follows:

Primary Government

11 many Government	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 7,843,832	\$ -	•	· .,,
Construction in progress	<u>5,533,347</u>			<u>11,725,537</u>
Total capital assets, not being depreciated	<u>\$ 13.377.179</u>	<u>\$ 7,346,206</u>	<u>\$(1,154,016)</u>	<u>\$ 19,569,369</u>
Capital assets, being depreciated:	44460.000	501 155		14.050.202
Buildings	14,169,228	701,155		, ,
Improvements other than buildings	4,834,426	902 946	(016 100)	4,834,426 7,604,636
Machinery and equipment	7,626,978	893,846		
Infrastructure	• 26 620 622	452.861		<u>452,861</u> \$ 27,762,306
Total capital assets being depreciated	\$ 26,630,632	\$ 2,047,802	\$ (910,188)	\$ 27,762,306
Less accumulated depreciated for:				
Buildings	(5,925,279)	(504,280)		
Improvements other than buildings	(1,367,262)	(131,826)	-	(-,,,
Machinery and equipment	<u>(4.892,500</u>)	(703,440)		_(4.679,752)
Total accumulated depreciation	\$(12,185,041)	\$(1,339,546)		\$(12,608,399)
Total capital assets, being depreciated, net	14,445,591	708,316		
Governmental activities capital assets, net	<u>\$ 27.822.770</u>	<u>\$ 8,054,522</u>	<u>\$(1.154.016</u>)	<u>\$ 34,723,276</u>
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 2,058,940	\$ -	\$ -	\$ 2,058,940
Construction in progress	<u>2,145,900</u>			<u>5,400,075</u>
Total capital assets, not being depreciated	<u>\$ 4.204.840</u>	<u>\$ 4.306.610</u>	<u>\$(1.052.435</u>)	\$ 7.459.015
Capital assets, being depreciated:				
Buildings	4,447,887			4,447,887
Improvements other than buildings	48,851,809			49,904,244
Machinery and equipment	4,359,043	717,758		4,991,905
Purchased capacity	15,279,453	0 - 000 - 100		15,279,453
Total capital assets being depreciated	\$ 72,938,192	\$ 1,770,193	\$ (84,896)	\$ 74,623,489
Less accumulated depreciated for:				
Buildings	(2,708,450)	(130,298)		(2,838,748)
Improvements other than buildings	(21,117,986)	(1,551,625)		(22,669,611)
Machinery and equipment	(2,975,096)	(856,426)		
Purchased capacity	(221,310)	(305,589)		(526,899)
Total accumulated depreciation	\$(27,022,842)	\$(2,843,938)		\$(29,781,884)
Total capital assets, being depreciated, net Business-type activities capital assets, net	45,915,350 \$ 50,120,190	(1,073,745)	\$(1.052.435)	44,841,605
Hilginess_time activities canifal assets net				

Notes to Basic Financial Statements June 30, 2003

(2) Detailed Notes On All Funds (Continued)

C. Capital Assets (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:

General government	\$ 432,372
Community development	31,669
Community services	6,383
Public safety	149,287
Public works '	226,615
Recreation and parks	<u>493,220</u>
Total depreciation expense – governmental activities	\$1.339.546

Business – type activities:

Water	\$1,050,541
Sewer	833,419
Refuse	352,163
Stormwater management	111,192
Golf course	146,205
Parking	3,333
Total depreciation expense – business – type activities	\$2.496.853

In conjunction with the adoption of GASB 34 on July 1, 2002, the City increased its capitalization threshold to \$5,000. The above beginning balances of capital assets as of June 30, 2002 have been restated to reflect this increase in the capitalization threshold. The effect of this change was a reduction in governmental activities capital assets of \$2,636,418 and business type activities capital assets of \$904,798 and accumulated depreciation of \$695,963.

D. Interfund Receivables and Payables

The interfund receivables and payables as of June 30, 2003 consist of the following

Interfund Payable Special Revenue Fund: Community Development Block Grant Fund Enterprise Fund: RedGate Golf Course Fund Total Interfund Receivable-General Fund Total \$ 55,570 \$ 76,702 \$ 132,272

These interfund payables from various funds represent cash overdrafts that are payable to the general fund within one year.

Notes to Basic Financial Statements June 30, 2003

(2) Detailed Notes On All Funds (Continued)

E. Long-Term Debt

General Obligation Bonds

On June 1, 2003, the government issued general obligation bonds in the amount of \$27,960,000 to provide funds for the acquisition and construction of major capital facilities and the refunding of existing general obligation bonds. The bonds issued in 1993 will be paid off by the refunding bonds on September 1, 2003 in the amount of \$14,715,000 plus accrued interest. General obligation bonds have been issued for both governmental and business-type activities.

General obligation bonds are direct obligations and pledge the full faith and credit of the government. These bonds generally are issued as 20-year serial bonds with equal amounts of principal maturing each year. General obligation bonds currently outstanding are as follows:

Description	Year of Issuance	Outstanding Principal	Interest Rate Range	Year of Final Maturity	
Governmental Activities					
General improvements	1993	\$ 8,945,996	4.5-5.25%	2012	
General improvements	1993	1,500,000	4.5-5.25%	2013	
General improvements	1998	1,350,000	3.5-4.3%	2013	
General improvements - Equipment	1999	186,623	4.17-4.53%	2006	
General improvements - Equipment	2000	449,099	4.17-4.53%	2007	
General improvements	2002	2,313,633	4.00-4.65%	2021	
General improvements	2003	10,210,399	2.00-3.85%	2023	
General improvements - Refunding	2003	10.339.694	2.00-3.00%	2013	
Total governmental activities		\$35,295,444			
Business - type Activities					
General improvements - Water	1993	\$ 900,000	4.5-5.25%	2013	
General improvements	1993	3,369,004	4.5-5.25%	2012	
General improvements	1999	2,366,568	3.21%	2019	
General improvements	2000	1,199,381	3.64%	2020	
General improvements	2002	110,998	1.90%	2023	
General improvements	2002	3,176,367	4.00-4.65%	2021	
General improvements	2003	3,184,601	2.00-3.875%	2023	
General improvements - Refunding	2003	4.225.306	2.00-3.00%	2013	
Total business - type activities		\$18,532,225			

The City anticipates that all amounts required for payment of interest and principal on business-type activities debt will be provided from the respective fund's revenues; however, the bonds are further secured by the full faith and credit and unlimited taxing power of the City.

Note: amount does not include unamortized bond discount/premium of \$124,048.

Notes to Basic Financial Statements June 30, 2003

(2) Detailed Notes On All Funds (Continued)

E. Long-Term Debt (Continued)

City's long-term debt are payable during future years as follows:

Fiscal Year	Governmer	ntal Activities	Total Governmental Activities		
Ending June 30	Principal	Interest	Principal and Interest		
2004	\$13,035,720	\$ 785,609	\$13,821,329		
2005	2,551,989	641,144	3,193,133		
2006	2,613,665	581,047	3,194,712		
2007	2,539,221	521,157	3,060,378		
2008	2,471,082	465,948	2,937,030		
2009	1,378,476	407,743	1,786,219		
2010	1,377,828	370,769	1,748,597		
2011	1,134,362	330,286	1,464,648		
2012	1,107,417	294,612	1,402,029		
2013	957,536	257,791	1,215,327		
2014	640,061	225,420	865,481		
2015	640,061	204,471	844,532		
2016	640,061	182,757	822,818		
2017	640,061	160,275	800,336		
2018	640,061	137,034	777,095		
2019	640,061	113,221	753,282		
2020	640,061	88,835	728,896		
2021	640,140	63,877	704,017		
2022	505,678	38,665	544,343		
2023	501,903	<u> 19.449</u>	521,352		
Total	\$35,295,444	\$5,890,110	\$41.185.554		

Business-type Activities

Fiscal Year Ending		Water Facility		Sanitary Sewer		Refuse		RedGate Golf Course	
June 30.	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal and Interest
2004	\$2,553,232	\$ 235,633	\$2,756,902	\$ 258,402	\$148,790	\$18,395	\$ 5,945	\$ 10,036	\$ 5,987,335
2005	512,288	194,297	519,871	228,838	150,566	16,815	5,945	12,603	1,641,223
2006	535,684	180,176	537,005	215,819	152,415	12,907	5,945	12,484	1,652,435
2007	546,823	165,435	540,471	202,490	154,338	8,925	5,945	12,365	1,636,792
2008	553,346	150,360	538,595	189,120	156,337	4,868	5,945	12,246	1,610,817
2009	345,823	134,271	438,825	175,045	-	520	24,804	12,116	1,131,404
2010	351,458	123,258	436,554	162,272	-	-	24,803	11,526	1,109,871
2011	310,889	111,664	383,565	148,542	-	•	24,803	10,869	990,332
2012	312,897	101,197	376,752	135,771	•	-	24,803	10,162	961,582
2013	290,216	90,601	342,687	122,756			24,804	9,418	880,482
2014	269,215	80,729	310,135	110,469			24,803	8,674	804,025
2015	278,334	71,611	310,136	98,948			24,803	7,930	791,762
2016	287,763	62,182	310,136	87,080			24,803	7,156	779,120
2017	224,473	41,203	310,136	74,867			24,804	6,349	681,832
2018	179,719	20,930	310,135	62,447	≠ ; ·	. /s	24,803	5,505	603,539
2019	185,488	15,161	310,136	49,801	₩.,	10 ·	24,803	4,637	590,026
2020	•		310,135	36,929	•		24,803	3,744	375,611
2021		-	310,370	23,833	•	-	24,804	2,827	361,834
2022		-	139,518	10,667	•	-	24,803	1,896	176,884
2023			138.478	5.366			24.618	954	169.416
Total	\$7,737,648	\$1,778,708	\$9,630,542	\$2,399,462	\$762,446	\$62,430	\$401,589	\$163,497	\$22,936,322

Note: Principal amounts do not include unamortized bond discount/premium of \$124,048.

Notes to Basic Financial Statements June 30, 2003

(2) Detailed Notes On All Funds (Continued)

E. Long-Term Debt (Continued)

The requirements to long-term debt are summarized as follows:

Fiscal Year	Governmer	ntal Activities	Total General Activities		
Ending June 30	Principal	Interest	Principal and Interest		
2004	\$13,035,720	\$ 785,609	\$13,821,329		
2005	2,551,989	641,144	3,193,133		
2006	2,613,665	581,047	3,194,712		
2007	2,539,221	521,157	3,060,378		
2008	2,471,082	465,948	2,937,030		
2009 - 2013	5,955,619	1,661,201	7,616,820		
2014 - 2018	3,200,305	909,957	4,110,262		
2019 - 2023	2,927,843	324.047	3.251.890		
	\$35,295,444	\$5,890,110	\$41.185.554		

Business-type Activities

Fiscal Year Ending	ear Water				RedGate Refuse Golf Course			Total Business-type Activities Principal and	
June 30,	<u>Principal</u>	Interest	Principal	Interest	<u>Principal</u>	Interest	Principal	Interest	Interest
2004	\$2,553,232	\$ 235,633	\$2,756,902	\$ 258,402	\$148,790	\$18,395	\$ 5,945	\$ 10,036	\$ 5,987,335
2005	512,288	194,297	519,871	228,838	150,566	16,815	5,945	12,603	1,641,223
2006	535,684	180,176	537,005	215,819	152,415	12,907	5,945	12,484	1,652,435
2007	546,823	165,435	540,471	202,490	154,338	8,925	5,945	12,365	1,636,792
2008	553,346	150,360	538,595	189,120	156,337	4,868	5,945	12,246	1,610,817
2009-2013	1,611,283	560,991	1,978,383	744,386	•	520	124,017	54,091	5,073,671
2014-2018	1,239,504	276,655	1,550,678	433,811	-	•	124,016	35,614	3,660,278
2019-2023	185,488	15,161	1.208,637	126,596	<u> </u>	<u> </u>	123.831	<u>14.058</u>	<u> 1.673.771</u>
Total	\$7,737,648	\$1,778,708	\$9,630,542	\$2,399,462	\$762,446	\$62,430	\$401,589	<u>\$163,497</u>	\$22,936,322

Note: Principal amounts do not include unamortized bond discount of \$124,048.

Defeasance of Debt

In prior years, the City defeased certain general obligation and other bonds by placing the proceeds of new bonds in irrevocable trusts to provide for all future debt service payments on old bonds. Accordingly, the trust account assets and the liability for the defeased bonds area not included in the City's financial statements. At June 30, 2003, \$11,863,700 of bonds outstanding are considered defeased, \$3,279,300 pertaining to bonds that were accounted for in business-type activities, and \$8,584,400 relating to general obligations that were accounted for within the governmental activities group. In accordance with the applicable bond indentures, the trustees will continue to extinguish the defeased debt until 2011.

New Issue

On June 1, 2003, the City of Rockville issued \$13,395,000 in General Obligation Bonds. These bonds were rated "Aa1" by Moody's Investors Service and "AA+" by Standard and Poors. The proceeds of the bonds are to be utilized to fund the expansion and upgrade of a sewage treatment plant, the purchase and replacement of city owned vehicles, and improvements to various parks and community golf course.

Notes to Basic Financial Statements
June 30, 2003

(2) Detailed Notes On All Funds (Continued)

E. Long-Term Debt (Continued)

Current Refundings

On June 1, 2003, the City issued \$14,565,000 of general obligation bonds (\$10,339,694 related to the governmental activities and \$4,225,306 related to business-type activities) with an average interest rate of 2.3 percent to current refund, \$14,715,000 (\$10,445,996 related to governmental activities and \$4,269,004 related to the business-type activities) of outstanding 1993 Series bonds with an average interest rate of 5.3 percent and 1993 Refunding Series bonds with an average interest rate of 5.2 percent.

The reacquisition price exceeded the net carrying amount of the old debt by \$138,697. This amount is being netted against the new debt and amortized over the refunded debt's life, which is shorter than the new debt. This amount is reflected in the unamortized bond discount/premium amount of \$124,048. The transaction also resulted in an economic gain of \$1,402,450 and a reduction of \$1,749,024 in future debt service payments.

Changes in Long-Term Liabilities

The following is a summary of changes in the City's long-term debt for the year ended June 30, 2003:

	Balance June 30, 2002	Additions	Change In Accrued Obligations for Compensated <u>Absences</u>	Principal Payments	Net Amortization of Bond Discount <u>Premium</u>	Balance June 30, _2003	Unamortized	Due Within One Year
Governmental Activities:	A1 < 88 1 108	*** *** **		60 00 / 10/	. <u> </u>	625 205 444		12 026 500
	\$16,771,487	\$20,550,09	3 \$	\$2,026,136	5	\$35,295,444	2	13,035,720
5	1 926 171		426 642			2 222 912		1.659.153
•			430.042			<u> </u>		1202122
	\$18,607,658	\$20,550,09	3 \$436.642	\$2 026 136		\$37 568 257	٠.	\$14.694.873
	**************************************	The Wasterson	<u> </u>	Mary Market		Mari I mary Mariana I I		<u> </u>
	\$ 5.897.910	\$ 2,248,91	6 \$ -	\$ 465,199	\$ 27,324	\$ 7,708,951	\$ 28.697	\$ 2,553,232
•							•	2,756,902
Refuse fund	278,198					758,151	4,295	148,790
RedGate golf course fund	•	401,58	9 -	•	(1,521)	400,068	1,521	5,945
Accrued obligations for					, .			
compensated absences	541.270		<u>61.931</u>			603.201		440.337
Business-type activity long-term								
liabilities	\$12.278.069	\$ 7.638.65	<u>8 \$61.931</u>	\$1.018.463	<u>\$ 51,183</u>	\$19.011.378	<u>\$124.048</u>	<u>\$ 5.905.206</u>
	General obligation bonds Accrued obligations for compensated absences Governmental activity long-term liabilities Business-type Activities: Water facility fund Sanitary sewer fund Refuse fund RedGate golf course fund Accrued obligations for compensated absences Business-type activity long-term	Governmental Activities: General obligation bonds Accrued obligations for compensated absences Governmental activity long-term liabilities Business-type Activities: Water facility fund Sanitary sewer fund Refuse fund RedGate golf course fund Accrued obligations for compensated absences Business-type activity long-term	June 30, 2002 Additions	Balance June 30, Z002 Additions Absences	Balance June 30, 2002 Additions Absences Principal Payments	Balance June 30, 2002 Additions Absences Principal Discount Premium	Balance June 30, Z002 Additions Absences Principal Discount June 30, Premium Z003	Balance June 30, Compensated Principal Discount June 30, June 30, June 30, June 30, June 30, June 30, June 30, 2003 June 30, 2003

D ---- !-- !-- -

The compensated absences in the governmental activities will be paid out of the general fund.

The government-wide statement of net assets includes \$378,517 of the long-term liabilities due within one year for business-type activities in "liabilities payable from restricted assets." The remaining amount of \$5,086,353 is displayed as "noncurrent liabilities, due within one year" on that same statement.

F. Restricted Assets

The balances of the restricted asset accounts in the enterprise funds are as follows:

Reserved for debt repayment - Water Facility	\$169,400
Reserved for debt repayment - Sanitary Sewer	209,117
Total restricted assets	\$378,517

Notes to Basic Financial Statements June 30, 2003

(3) Other Information

A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; error and omissions; injuries to employees; natural disasters; and employee health benefits.

The City participates in the Montgomery County Liability and Property Coverage self-insurance fund, under which participants share coverage for worker's compensation, comprehensive general, automobile and professional liability, fire and theft, and the liability for errors, omissions and other selected areas that require coverage. The Montgomery County Division of Risk Management is the administrator of the fund. The City pays an annual premium to Montgomery County for its insurance coverage.

The City continues to carry commercial insurance for employee health insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

B. Contingent Liabilities

Washington Suburban Sanitary Commission (WSSC)

The City has contracted with the WSSC to purchase a portion of the capacity of the Blue Plains Waste Water Treatment Plant. Through June 30, 2003, the City had paid \$17,741,222 as its contractual share of the construction costs of the treatment facility and the related sewer transmission lines. The City's remaining contribution through the completion of the project is estimated to be \$14,999,231 for treatment capacity. The City intends to issue bonds to fund most of these costs.

The City has no direct ongoing equity interest in WSSC's assets and liabilities. Furthermore, the City has no significant influence over the management of the treatment facilities. Accordingly, the City does not record this contractual arrangement as a joint venture.

In addition to the capacity cost described above, the WSSC charges the City a portion of its operating costs for treatment of sewage. The City accrues an amount for these charges each year based on its best estimate of usage. Adjustments to the accrued charges which result from subsequent billings by the WSSC are recorded in the period during which the final bill is received by the City.

Litigation

The City is contingently liable with respect to lawsuits and other claims which arise in the ordinary course of its operations. The total amount of pending lawsuits and claims not covered by insurance nor expressly provided for in these statements is considered to be immaterial.

Notes to Basic Financial Statements
June 30, 2003

(3) Other Information (Continued)

C. Other Post-employment Benefits

In addition to the pension benefits described in Note 5, the City provides post-employment health benefits. The pension plan, under the direction of the Retirement Board, authorizes a retiree who elects to stay with the City's policy group to receive from the City the employer's share (i.e., the same level of premium support given to current employees) of medical insurance premiums up until age 65. In the event a retiree establishes residency outside the geographic area served by the City's group health insurance carriers, that person may purchase coverage and receive reimbursement from the City in an amount not to exceed the prevailing two-person coverage employer rate granted to current employees. The pension plan stipulates that eligible retirees from the administrative and union employee groups shall include those who (a) retire, having attained age 60 while employed with the City and who have completed at least 10 years of service prior to retirement, (b) take early retirement occasioned by poor health, having attained age 50 while employed with the City and having completed 10 years of service, or (c) take early retirement from the City when their age plus service equals or exceeds 85. Eligible police retirees are those who have met the conditions stated above or who have attained their normal retirement date on the first day of the month coinciding with or following the earlier of (a) the employee's 60th birthday or (b) the later of the employee's 51st birthday and completion of 25 years of credited service. Currently, the City finances the post employment health insurance benefits on a pay-as-you-go basis and expenditures for these insurance premiums are recorded in the General Fund. During fiscal year 2003, 34 retirees received postemployment health benefits. Expenditures of approximately \$53,000 were incurred by the City in furnishing these benefits.

D. Pension Plan

The City employees participate in one single-employer defined benefit pension plan and one defined contribution pension plan. The Retirement Board has the authority to establish and amend the benefit provisions of the pension plans including contribution requirements of the employees and employer.

The financial statements of the City's pension plans are prepared using the accrual basis of accounting. Member contributions are recognized in the period in which contributions are due. City contributions to each plan are recognized when due and the City has made formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

The Principal Mutual Life Insurance Company is the administrator of the single-employer defined benefit plan and defined contribution plan, which was established and is administered by the City of Rockville. The Public Employee Retirement System (PERS) is considered part of the City of Rockville reporting entity and is included in the City's financial reports as pension trust funds. The plans do not issue separate financial statements.

The PERS has a defined benefit option and a defined contribution option, which report as separate pension trust funds.

(1) Defined Benefit Option

This option is available to police employees, which participate 100 percent in the defined benefit option regardless of the date of employment and non-police employees who were members of the plan as of April 14, 1986. All benefits vest after 10 years of credited service. An employee who retires at age 60 or a police employee with the completion of 25 years of credited service regardless of age is entitled to an annual retirement benefit, payable monthly for life (120 payments are guaranteed), for union employees in an amount equal to 1.8 percent of his/her final average salary, for each year of credited service, for administrative personnel in an amount equal to 1.8 percent before April 1, 1996, and 2.0 percent on or after April 1, 1996, of his/her final average salary, for each year of credited service and for police personnel in an amount equal to the lesser of (a) 2.0 percent of his/her final average earnings multiplied by his/her years of credited service, and (b) 60 percent of his/her final average

Notes to Basic Financial Statements June 30, 2003

(3) Other Information (Continued)

D. Pension Plan (Continued)

earnings. Final average salary for administrative personnel and union employees is computed as the average earnings over three consecutive years within the last 10 years of service which produces the highest average and for police employees the average annual earnings is computed as the average annual earnings during the final 60 months of employment with the City.

Covered police and pre-1986 non-police employees are required by statute to contribute a certain percent (4.2 percent for union, 5.2 percent for administrative and 8.5 percent for police) of their salaries to the plan. If an employee leaves covered employment or dies before 10 years of credited service (based upon a graduated vesting schedule of 50 percent after five years, up to 100 percent after 10 years of credited service), accumulated employee contributions plus credited interest thereon at the rate of 6 percent and a portion of the City's contribution (City contributions are deemed to be 150 percent of the employees contributions plus credited interest) are paid to the employee or designated beneficiary.

This option also is available to full-time, permanent, non-police employees hired on or after April 15, 1986. These employees also are covered by the defined contribution option described below. Employees are required to participate from the date of employment. Union employees are covered for an annual benefit equal to 1 percent of average salary and administrative personnel are covered for an annual benefit equal to 1.0 percent before April 1, 1996, and 1.2 percent on or after April 1, 1996, of average salary (as previously defined) for each year of credited service. Administrative personnel are required by statute to contribute 1 percent of their salaries to the plan starting April 1, 1996. Employees are vested 100% after 10 years of service.

(2) Defined Contribution Option

Full-time, permanent non-police employees hired on or after April 15, 1986, are required to participate in this option from the date of employment. The plan allows contributions up to a maximum of 5 percent of earnings. The employee contributions are matched \$.50 by the City for each \$1 contributed by the employee. The employee is fully vested in his/her employee contributions and investment earnings thereon. The City's contribution for each employee (City's contributions and investment earnings thereon) is partially vested after three years and fully vested after seven years of credited service. Employees attaining the age of 60 become fully vested regardless of the number of years of credited service. The contributions actually made in FY 03 for plan members were \$771,705 and the City contributed \$385,853.

Membership in the defined benefit plan consisted of the following at April 1, 2003, the date of the latest actuarial valuation.

Retirees and beneficiaries receiving payments	123
Terminated plan members entitled to but not yet receiving payments	96
Active plan members	<u>513</u>
Total	<u>732</u>

Notes to Basic Financial Statements June 30, 2003

(3) Other Information (Continued

Cost of living adjustments

D. Pension Plan (Continued)

Funding Policy and Annual Pension Cost - Defined Benefit Option

The employee contribution requirements for the plan are set by the Retirement Board. The City's annual contribution is based on annual actuarial valuations. The City of Rockville bears the cost of administering the pension plan.

Contribution rates	
City	6.25%-6.42%
Plan members	0.00%-8.50%
Annual pension cost	\$1,389,561
Contributions made	\$1,389,561
Actuarial valuation date	4/1/03
Actuarial cost method	Entry age normal
Amortization method	Closed
Remaining amortization period	20 years
Asset valuation method	•
Fixed income assets	Contract basis
United States Stock	Four years smoothed market
Actuarial assumptions	•
Investment rate of return	7.75%
Projected salary increases	3.88%-8.10%
Includes inflation at	3.00%

The PERS funding policy provides for actuarially determined periodic contributions at rates that, for individual employees, increase gradually over time so that sufficient assets will be available to pay benefits when due. The actuarial assumptions used to compute the required contribution amount are the same as those used to compute the pension benefits earned. The rate for the City's employee group as a whole has tended to remain level as a percentage of annual covered payroll. The contribution rate for normal cost is determined using the credited projected benefits actuarial funding method with proration based on service. The City of Rockville is required to contribute all amounts in excess of employee contributions necessary to fund this pension plan, using the entry age-normal actuarial method.

0.00%

Three-Year Trend Information

Plan Year Ending April 1	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
2001	\$1,139,933	100.0%	S
2002	1,190,163	100.0	
2003	1,389,561	100.0	

Note: Contributions have been made in accordance with actuarially determined requirements which have been computed each year.

Notes to Basic Financial Statements June 30, 2003

(4) Changes to Accounting Principles and Restatement of Fund Balances

On July 1, 2002 the City partially adopted GASB Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – For State and Local Governments", issued June 1999, as amended by Statement No. 37, and Statement No. 41, and Statement No. 38, "Certain Financial Statement Note Disclosures," and GASB Interpretation No. 6, "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements." The City will retroactively report capitalized infrastructure by fiscal year 2006. As a result of these Statements, the financial statements include for the first time:

A Management's Discussion and Analysis (MD&A) section providing an analysis of the City's overall financial position and results of operations.

Government-wide financial statements prepared using full accrual accounting for all of the City's activities.

A change in the fund financial statements to focus on the major funds.

The beginning net asset amounts for governmental and business-type activities reflect the changes in fund balance /retained earnings for governmental and enterprise funds as of June 30, 2002 resulting from above changes in accounting principles as follows:

	General Fund	Debt Service Fund		vernmental Acti ts Other Goven Funds	nmental To	otal Governmental Funds
Fund balance, June 30, 2002, as previously reported	\$10,825,124 274,137	\$ 2,372,116	\$(3,260,831)	\$ 576,7	708	\$10,513,117 274,137
Cumulative effect of change in accounting policy Fund balance, June 30, 2002 as restated		\$ 2.372.116	\$(3.260.831	<u>\$_576.</u> °	708	\$10,787,254
Capital assets Accumulated depreciation General obligation bonds Accrued interest bonds payable Compensated absences Measurable revenues Net assets, June 30, 2002						\$40,007,811 (12,185,041) (16,771,487) (183,039) (1,836,171) 3,824,223 \$23,643,550
	Water Facility	Sanitary Sewer	Business-Type Activities Stormwater Refuse Management		Other Nonmajor	v.
	<u>Fund</u>	Fund	Fund	<u>Fund</u>	<u>Funds</u>	<u>Activities</u>
Retained earnings, June 30, 2002 Cumulative effect of change in accounting policy Net assets, June 30, 2002	\$ 8,645,867 _7,776,469 \$16,422,336	\$15,634,336 6.715,673 \$22,350,009	\$ 2,025,327 \$ 2,025,327	\$ 5,977,892 _7.543,717 \$13.521.609	\$1,943,34 _1,047.56 \$2,990,90	1 23.083.420

Contributed capital should not be displayed as a separate component of net assets, therefore a restatement of net assets was necessary.

The compensated absences dollar amount of \$274,137 represents a 60 day accrual in the general fund for vacation used in July and August 2002. The \$274,137 was recorded in fiscal year 2002 and reversed in fiscal year 2003. Under GASB 34 this 60 day vacation accrual is not necessary for future years, therefore a restatement of fund balance is mandated.

Notes to Basic Financial Statements
June 30, 2003

(5) Subsequent Events

On September 8, 2003, the City paid off \$14,715,000 of 1993 Series general obligation bonds.

(6) New Governmental Accounting Standard Board (GASB) Standard

GASB Statement No. 39, "Determining Whether Certain Organizations are Component Units" will be effective for the City for the fiscal year ending June 30, 2004. Statement No. 39 amends Statement No. 14 to provide additional guidance to determine whether certain organizations for which the primary government is not financially accountable should be reported as a component unit based on the nature and significance of their relationship with the primary government. Management has not yet completed their assessment of the effects of this statement.

Required Supplementary Information (Unaudited)

Public Employee Retirement System June 30, 2003

Schedule of Funding Progress

Historical trend information about pension plans is presented herewith as required supplementary information. This information is intended to help users assess pension plan funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other public employee retirement systems. The amount shown in the historical trend information as the "actuarial accrued liability" is a measure of the present value of pension benefits, adjusted for the effects of projected salary increases and step-rate benefits, estimated to be payable in the future as a result of employee service to date. Annual pension costs equal the employer's annual required contributions for all disclosed fiscal years.

		(B)	(A-B)			((A-B)/C)
	(A)	Actuarial	Funded			FAAL/UAAL
Actuarial	Actuarial	Accrued	(Unfunded)	(A/B)	(C)	as a
Valuation	Value	Liability	AAL	Funded	Covered	percentage of
Date April 1	of Assets	(AAL) Entry Age	(FAAL)/UAAL	Ratio	<u>Payroll</u>	Covered Payroll
1998	\$ 35,031,665	\$ 27,810,959	\$7,220,706	126.0%	\$15,801,941	45.7%
1999	39,139,715	29,550,412	9,589,303	132.5	17,111,645	56.0
2000	42,656,509	31,873,609	10,782,900	133.8	18,688,532	57.7
2001	41,714,743	33,981,593	7,733,150	122.8	19,394,622	39.9
2002	45,290,157	42,191,423	3,098,734	107.3	22,224,041	13.9
2003	45,435,953	46,294,593	(858,640)	98.1	23,900,022	(3.6)

Analysis of the dollar amounts of actuarial value of assets, actuarial accrued liability, and funded actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability provides one indication of the City's funding status on a going-concern basis. Analysis of this percentage over time indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the PERS. Trends in the funded actuarial accrued liability and covered payroll are both affected by inflation. Expressing the funded actuarial accrued liability as a percentage of covered payroll approximately adjusts for the effects of inflation and aids analysis of the City's progress made in accumulating sufficient assets to pay benefits when due. Generally, the greater this percentage, the stronger the PERS.

Budgetary Comparison Schedule General Fund For the Year Ended June 30, 2003

	Original <u>Budget</u>	Budget as Amended	Actual	Variance from Amended <u>Positive (Negative)</u>
Revenue				
Property taxes	\$20,510,000	\$21,585,000	\$21,496,983	\$ (88,017)
Revenue from other governments:		,,		(33,333)
Income taxes	6,135,000	6,135,000	6,281,463	146,463
Gas and motor vehicle taxes	2,480,985	2,480,985	2,564,114	83,129
County tax duplication payment	1,458,000	1,482,285	1,482,285	•
Admissions and amusement taxes	1,082,800	1,082,800	1,079,393	(3,407)
Grants and other governmental revenue	1,339,392	1,481,681	1,438,378	(43,303)
Licenses and permits	1,768,566	2,209,150	2,360,679	151,529
Charges for services	4,566,412	4,342,412	4,292,384	(50,028)
Use of money and property	938,030	808,530	789,847	(18,683)
Fines and forfeitures	627,800	147,200	157,787	10,587
Other revenue	1,522,048	1.490.695	1.451.062	_(39.633)
Total revenue	\$42,429,033	\$43.245.738	\$43,394,375	\$ 148.637
Expenditures				
Current operations:				
General government	\$ 8,892,661	\$ 9,167,775	\$ 8,182,608	\$ 985,167
Community development	1,575,707	1,592,315	1,412,115	180,200
Community services	976,061	1,173,006	1,163,441	9,565
Public safety	6,766,796	7,183,288	7,078,902	104,386
Public works	4,862,822	5,232,224	5,160,692	71,532
Recreation and parks	12,112,577	13,034,243	12,726,536	307,707
Nondepartmental	<u>3.660.889</u>	2,413,609	1.926.597	<u>487.012</u>
Total expenditures	\$38.847.513	\$39,796,460	\$37,650,891	\$2,145,569
Excess of revenue over expenditures	\$ 3,581,520	\$ 3,449,278	\$ 5,743,484	\$2,294,206
Other Financing Uses				
Transfer to refuse fund	(36,792)	(36,792)	(36,792)	
Transfer to CIP	(778,013)	(3,061,248)	(3,061,248)	
Transfer to debt service fund	(3,559,064)	(3,384,064)	(3,384,064)	
Transfer from special activities fund	201.000	201.000	211,167	10.167
Total other financing uses	\$ (4.172.869)	<u>\$(6.281,104)</u>	\$ (6,270,937)	\$ 10.167
Excess (deficiency) of revenue and				
other financing sources over expenditures				
and other financing uses	(591,349)	(2,831,826)	(527,453)	2,304,373
Fund balance at beginning of year, as restated Fund balance at end of year	11.099,261 \$10.507.912	11.099,261 \$ 8.267,435	<u>11.099.261</u> \$10.571.808	\$2.304.373

See accompanying notes to the basic financial statements and required supplementary information.

Budgetary Comparison Schedule Debt Service Fund For the Year Ended June 30, 2003

	Original <u>Budget</u>	Budget as Amended	Actual	Variance from Amended <u>Positive (Negative)</u>
Revenue				
Assessments	\$ 454,673	\$ 454,673	\$ 433,831	\$ (20,842)
Use of money and property	<u> 70,000</u>	70,000	<u> 17.965</u>	(52.035)
Total revenue	\$ 524,673	\$ 524,673	\$ 451,796	\$ (72,877)
Expenditures Principal repayments:				
General obligation bonds Interest and issuance costs:	2,230,935	2,230,935	2,026,136	204,799
General obligation bonds	920,962	920,962	810,209	110,753
Other	10,000	10,000		10.000
Total expenditures	\$ 3,161,897	\$ 3.161.897	<u>\$ 2.836,345</u>	\$ 325.552
Excess of expenditures over revenues	\$(2,637,224)	\$(2,637,224)	\$(2,384,549)	\$ 252,675
Other Financing Sources				
Premium on general obligation debt	-	•	137,595	137,595
Transfer in from general fund	3,559,064	_3,559.064	3,384,064	(175,000)
Total financing sources	\$ 3,559,064	\$ 3,559,064	\$ 3,521,659	<u>\$ (37,405</u>)
Net increase in fund balance	<u>\$ 921,840</u>	<u>\$ 921.840</u>	<u>\$ 1.137.110</u>	<u>\$ 215,270</u>

See accompanying notes to the basic financial statements and required supplementary information.

Note to the Required Supplementary Information June 30, 2003

Stewardship, Compliance, and Accountability

Budgetary Information

The City follows these procedures in establishing the budgetary data reflected in the financial statements

Prior to June 1, the city manager submits to the Mayor and Council a proposed operating and capital improvements budget for the fiscal year commencing July 1. The budget includes proposed expenditures and the means of financing them. Public hearings are then conducted to review the budget.

Prior to July 1, the budget is legally enacted through passage of an ordinance.

The budget ordinance becomes effective July 1 and provides spending authority for the operations of the City government. The legal control which the budget ordinance establishes over spending is at the fund level. Each of the general, special revenue, debt service and enterprise funds have legally adopted annual budgets appropriated at the fund level. The capital budget is adopted at the fund level but is not adopted as an annual budget.

The city manager is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the Mayor and Council. Subsequent to passage of the budget ordinance, the Mayor and Council may approve supplemental appropriations. During FY 2003, such supplemental appropriations for all funds amounted to \$3,379,385.

At the end of the fiscal year, unexpended operating budget appropriations of the governmental funds lapse. Budgets for the general, special revenue, debt service, and enterprise funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Accordingly, all governmental fund budgets are presented on the modified accrual basis of accounting; the enterprise fund budgets are adopted on the full accrual basis. The budgetary comparison schedules – original budget, amended budget and actual - general, special revenue, and debt service funds, compares actual expenditures on a basis consistent with the legally adopted budgets as amended.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditures of monies are recorded in order to reserve that portion of the applicable appropriation, is an extension of formal budgetary control in all governmental funds. The encumbrances outstanding at June 30, 2003, are reported as reservations of applicable fund balances and are subject to reappropriation by Council ordinance in the succeeding fiscal year.

Supplementary Information Nonmajor Governmental Funds

Special Revenue Funds

Special Revenue Funds accounts for the proceeds of specific revenue sources to be expended for specified purposes. The City maintains three funds: the Community Development Block Grant Fund, the Special Activities Fund, and the Property Management Fund. The Community Development Block Grant Fund accounts for federal grants for housing and community development programs. The Special Activities Fund accounts for funds raised for various community activities (i.e. Rockville Seniors Inc., mansion improvements, bike program, etc.). The Property Management Fund is a land use fund and accounts for the expenditures incurred with the development and sale of land within the City's redevelopment areas and for the revenue from its sale.

Combining Balance Sheet Nonmajor Governmental Funds June 30, 2003

		Special Revenue		
Assets	Property Management <u>Fund</u>	Special Activities <u>Fund</u>	Community Development Block Grant Fund	Total Nonmajor Governmental <u>Funds</u>
Equity in pooled cash				
and cash equivalents	\$147,159	\$257,519	S -	\$404,678
Accounts receivable, net	74,243	26,112	83,414	183,769
Other assets			<u>7,888</u>	7,888
Total assets	<u>\$221,402</u>	<u>\$283,631</u>	<u>\$91.302</u>	<u>\$596,335</u>
Liabilities and Fund Balance				
Liabilities				
Accounts payable	\$ -	\$ 15,581	\$ 1,572	\$ 17,153
Interfund payable	•	-	55,570	55,570
Deferred revenue	74,243	-	•	74,243
Other		-	<u>34.160</u>	<u>34.160</u>
Total liabilities	\$ 74,243	\$ 15,581	\$91,302	\$181,126
Fund Balance Unreserved:				
Undesignated	_147,159	_268,050		415,209
Total fund balance	\$147,159	\$268,050	1	\$415,209
Total liabilities and				-
fund balance	<u>\$221,402</u>	\$283.631	\$ 91,302	<u>\$596,335</u>

Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2003

	Special Revenue						
	Property Management <u>Fund</u>	Special Activities <u>Fund</u>	Community Development Block Grant <u>Fund</u>	Total Nonmajor Governmental <u>Funds</u>			
Revenue							
Grant revenue	s -	\$ 96,249	\$401,357	\$ 497,606			
Use of money and property	1,417	3,925	· ,	5,342			
Other	_10,100	209,350	-	<u>219,450</u>			
Total revenue	\$11.517	\$309,524	\$401,357	\$ 722,398			
Expenditures Community development							
block grant	···•	-	401,357	401,357			
Community services	<u> </u>	<u>271,373</u>		<u>271,373</u>			
Total expenditures	<u>\$</u>	<u>\$271.373</u>	<u>\$401.357</u>	<u>\$ 672.730</u>			
Excess of revenue over expenditures	\$ 11,517	\$ 38,151	\$	\$ 49,668			
Other Financing Uses Transfers out Excess (deficiency) of revenue over expenditures and other		<u>(211.167)</u>		(211.167)			
financing uses	11,517	(173,016)		(161,499)			
Fund balance at beginning							
of year	135.642	441,066		576,708			
Fund balance at end of year	<u>\$147.159</u>	<u>\$268,050</u>	<u>s</u>	<u>\$ 415,209</u>			

Combining Statement of Revenue, Expenditures, and Changes in Fund Balances – Budget and Actual Nonmajor Governmental Funds For the Year Ended June 30, 2003 (Unaudited)

		Prope Manage <u>Fun</u>	ment			Specia Activities				Commu Develops Block Gran	ment			Total		
	Original Budget	Budget as	i	Variance From Amended Positive (Negative)	Original Budget	Budget as	Actual	Variance From Amended Positive (Negative)	Original Budget	Budget as Amended	Actual	Variance From Amended Positive (Negative	Original	Budget as Amended	Actual	Variance From Amended Positive (Negative)
Revenue Grant revenue Use of money			s	\$	\$ 73,365	\$ 73,365	\$ 96,249	\$ 22,884	\$760,000	\$820,138 \$4	01,357	\$(418,781)	\$ 833,365	\$ 893,503	\$497,606	\$(395,897)
and property Other Total revenue	3,125 10.100 \$_13.225	3,125 _10,100 \$ 13,225	1,417 _10,100 \$11,517	(1,708) <u>\$(1,708)</u>	3,100 _155,539 \$ 232,004	3,100 _155,539 \$ 232,004	3,925 209,350 \$309,524	825 _53.811 \$ 77.520	\$760,000	\$820,138 \$4	01,357	5(418,781)	6,225 165,639 \$1,005,229	6,225 165,639 \$1,065,367	5,342 <u>219,450</u> \$722,398	(883) _ <u>53.811</u> \$(342.969)
Expenditures Community development block grant									760 000	820,138 4	A1 257	418,781	760.000	820,138	401,357	418,78 1
Community services Total expenditures		<u> </u>	<u> </u>	<u> </u>	_571.283 \$ 571.283	_595,735 \$ 595,735	271.373 \$271.373	324.362 \$324.362		\$820,138 \$4			_571.283		271.373 \$672.730	_324.362 \$ 743.143
Excess of revenue over expenditures	13,225	13,225	11,517	(1,708)	(339,279)	(363,731)	38,151	401,882					(326,054)	(350,506)	49,668	400,174
Other Financing Use Transfer to general fund	S				(201,000)	(201,000)	(211,167 <u>)</u>	(10,167)					(201,000)	(201,000)	(211,167)	(10,167)
Fund balance at beginning of year	_135.642	135,642	135.642	_ =	_441.066	441.066	441.066						_576,708	_576.708	.576.708	
Fund balance at end of year	\$148.867	\$148.867	<u>\$147.159</u>	<u>\$(1.708</u>)	\$ (99.213)	\$(123,665)	\$268,050	\$391.7 <u>15</u>	٤	<u> </u>	<u></u>	<u> </u>	\$ 49.654	\$ 25,202	\$415.209	\$ 390,007

THIS PAGE NOT USED

Supplementary Information Nonmajor Proprietary Funds

Enterprise Funds

Enterprise Funds are designed to be self-supporting. The City operates two nonmajor types of enterprise funds: the Parking Fund, and the RedGate Golf Course Fund. The Parking Fund accounts for the parking meter program, and the planning, design, construction, and operation of proposed parking garages in the City's Town Center. The RedGate Golf Course Fund accounts for the operating and capital costs for the City's golf course facility.

Combining Statement of Net Assets Nonmajor Proprietary Funds June 30, 2003

	·		
Assets	Parking <u>Fund</u>	RedGate Golf Course <u>Fund</u>	Total Nonmajor Proprietary <u>Funds</u>
Current Assets Equity in pooled cash and cash Equivalents Total current assets	\$ 842.589 \$ 842.589	<u>\$</u>	\$ 842.589 \$ 842.589
Fixed Assets Utility plant and equipment Less - accumulated depreciation Net fixed assets Total assets	328,385 (3.333) \$ 325,052 \$1,167,641	3,764,007 (1,089,965) \$2,674,042 \$2,674,042	4,092,392 (1,093,298) \$2,999,094 \$3,841,683
Liabilities and Equity	<u> </u>	##W. 119.18	
Current Liabilities Bonds payable within one year Accounts payable Interfund payable Accrued liabilities Compensated absences Unearned revenue Retainages payable Total current liabilities	\$ - 134,987 - 953 1,335 - \$ 137,275	\$ 5,945 69,807 76,702 24,505 63,956 70,304 6.427 \$ 317,646	\$ 5,945 204,794 76,702 25,458 65,291 70,304 6,427 \$ 454,921
Noncurrent Liabilities			
Compensated absences Bonds payable Total noncurrent liabilities	493 \$ 493	23,655 394.123 \$_417.778	24,148 <u>394,123</u> \$_418,271
Total liabilities	\$ 137.768	\$ 735.424	\$ 873.192
Net Assets Invested in capital assets, net of related debt Unrestricted Total net assets	325,052 	2,273,974 (335,356) \$1,938,618	2,599,026 369,465 \$2,968,491

Combining Statement of Revenue, Expenses, and Changes in Net Assets Nonmajor Proprietary Funds For the Year Ended June 30, 2003

	Ente		
	Parking <u>Fund</u>	RedGate Golf Course <u>Fund</u>	Total Nonmajor Proprietary <u>Funds</u>
Operating Revenue Charges for services Total operating revenue	\$ 423.457 \$ 423.457	\$ 964,377 \$ 964,377	\$1,387,834 \$1,387,834
Operating Expenses Customer billing, collection, and operating expenses Total operating expenses	\$ 60.527 \$ 60.527	\$1,184,546 \$1,184,546	\$1.245.073 \$1.245.073
Net operating income (loss) before depreciation and amortization Less - depreciation and amortization	\$ 362,930 (3,333)	\$ (220,169) (146,205)	\$ 142,761 _(149,538)
Operating income (loss)	\$ 359,597	\$ (366,374)	<u>\$ (6,777)</u>
Nonoperating Income (Expenses) Interest income Interest expense	\$ 7,167	\$ 528 (587)	\$ 7,695 (587)
Total nonoperating income (expense)	\$ 7.167	\$ (59)	<u>\$ 7.108</u>
Net income (loss)	\$ 366,764	\$ (366,433)	\$ 331
Cumulative effect of change in accounting policy		<u>(22,749</u>)	_(22.749)
Increase (decrease) in net assets	\$ 366,764	\$ (389,182)	\$ (22,418)
Net assets at beginning of year	663,109	2.327,800	2,990,909
Net assets at end of year	\$1,029,873	\$1.938.618	<u>\$2,968,491</u>

Combining Statement of Cash Flows Nonmajor Proprietary Funds For the Year Ended June 30, 2003

	Enterprise Funds		
	Parking <u>Fund</u>	RedGate Golf Course <u>Fund</u>	Total Nonmajor Proprietary <u>Funds</u>
Cash flows from operating activities:			
Cash received from customers	\$ 424,20 5	\$ 952,545	\$1,376,750
Cash payments to suppliers	(15,708)	(495,661)	(511,369)
for goods and services			
Cash payments to employees for services	<u>(43.917</u>)	<u>(732.930</u>)	<u>_(776.847</u>)
Net cash provided (used) by operating activities	\$ 364.580	\$ (276.046)	<u>\$ 88.534</u>
Cash flows from noncapital financing activities:			
Cash provided to general fund		<u>(57.526)</u>	<u>(57.526</u>)
Net cash used by noncapital			
financing activities	<u>8</u>	<u>\$ (57.526)</u>	<u>\$ (57.526)</u>
Cash flows from capital and related financing activities: Acquisition and construction of capital	(120.529)	(67.224)	(107 P73)
assets Interest paid on general obligation bonds	(130,538)	(67,334)	(197,872)
and equipment contracts		(921)	(921)
Proceeds from the sale of bonds		_401.024	_401.024
Net cash provided (used) by capital and		: <u>_:</u> _:	
related financing activities	\$ (130,538)	\$ 332,769	<u>\$ 202,231</u>
Cash flows from investing activities:			
Interest on investments	<u>\$ 9.368</u>	<u>\$ 803</u>	<u>\$ 10.171</u>
Net increase in cash and cash		_	
equivalents Cash and cash equivalents at beginning of	\$ 243,410	\$	\$ 243,410
year	<u>_599,179</u>		<u>599,179</u>

(Continued)

<u>\$ 842.589</u>

\$ 842,589

Cash and cash equivalents at end of year

Combining Statement of Cash Flows (Continued) Nonmajor Proprietary Funds For the Year Ended June 30, 2003

Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities

Enterprise Funds

	ParkingFund	RedGate Golf Course Fund	Total Nonmajor Proprietary <u>Funds</u>
Operating income (loss)	\$ 359 .5 97	<u>\$(366,374)</u>	<u>\$ (6.777)</u>
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation and amortization Changes in assets and liabilities:	\$ 3,333	\$ 146,205	\$149,538
Increase (decrease) in accounts payable	83	(67,253)	(67,170)
Increase in accrued liabilities	1,567	16,781	18,348
(Decrease) in deferred revenue	•	(11,832)	(11,832)
Increase in retainage payable		6.427	<u>6.427</u>
Total adjustments	\$ 4.983	<u>\$ 90.328</u>	<u>\$ 95,311</u>
Net cash provided (used) by operating activities	<u>\$364.580</u>	\$ (276,046)	<u>\$ 88,534</u>